

## Message Text

CONFIDENTIAL

PAGE 01 TEL AV 00026 021750Z

53

ACTION NEA-09

INFO OCT-01 ISO-00 IO-10 SSO-00 NSCE-00 USIE-00 INRE-00

NEAE-00 CIAE-00 DODE-00 PM-03 H-01 INR-07 L-02

NSAE-00 NSC-05 PA-01 RSC-01 PRS-01 SP-02 SS-15 EUR-12

SAM-01 OMB-01 /072 W

----- 043826

O R 021538Z JAN 75

FM AMEMBASSY TEL AVIV

TO SECSTATE WASHDC IMMEDIATE 5100

INFO AMEMBASSY AMMAN

AMCONSULA JERUSALEM

C O N F I D E N T I A L TEL AVIV 0026

E.O.11652: GDS

TAGS: PFOR, IS, JO

SUBJECT: JORDANIAN DEMARCHE ON JERUSALEM

REF:STATE 0173, AMMAN 7760

1. SUMMARY: WHILE JORDANIAN CONCERN EXPRESSED IN DEMARCHE MAY BE VALID IN PRINCIPLE, FIGURES CITED APPEAR TO BE EXAGGERATED (PERHAPS DUE TO MISRAEDING OF ISRAELI PRESS REPORT). AREA BETWEEN NEVI YACIOUB AND FRENCH HILL WAS DESCRIBED IN ISRAELI PRESS REPORTS AS BEING ABLE TO ACCOMMODATE 40,000 HOUSING UNITS. HOWEVER, HOUSING PLAN PROPOSED IN LATE OCTOBER CALLED FOR ONLY 10,000 UNITS OVER FIVE-YEAR PERIOD IN JERUSALEM AREA AS PART OF OVERALL PLAN FOR 310,000 UNITS NATIONWIDE. WE SUSPECT THAT EVEN THESE FIGURES MAY BE CONSIDERABLY REDUCED BEFORE FINAL APPROVAL. IMPLEMENTATION OF PLAN, ESPECIALLY JERUSALEM ASPECTS, PROBABLY WILL MEET WITH DELAYS, DUE BOTH TO BUDGETARY CONSTRAINTS AND BUREAUCRATIC BARGAINING. ONLY RECENT PUBLIC PARK PROPOSAL IN VICINITY OF OLD CITY OF WHICH WE ARE AWARE INVOLVES AREA OF 104 DUNAMS. END SUMMARY.

2. APPEARS TO US THAT FACTUAL DATA PRESENTED IN JORDANIAN DEMARCHE  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 TEL AV 00026 021750Z

AND QUEIRED IN STATE REFTEL MAY BE RESULT OF MISRAEDING BY GOJ

OF REPORTS APPEARING IN ISRAELI PRESS OVER PAST COUPLE MONTHS.

3. FIGURE OF 40,000 APARTMENTS UNITS IN NEVI YACOB-FRENCH HILL AREA APPEARS TO BE DERIVED FROM PRESS HANDLING OF FIVE-YEAR HOUSING PROGRAM PROPOSED BY MINISTRY OF HOUSING IN LATE OCTOBER AND NOT RPT NOT YET APPROVED BY GOVERNMENT. PROGRAM AS PRESENTED CALLS FOR 30,000 NEW APARTMENTS IN JERUSALEM OVER FIVE-YEAR PERIOD BEGINNING APRIL 1975. OF THESE 10,000 ARE SLATED TO BE BUILT ON 10,000 DUNAMS OF LAND TO BE EXPROPRIATED IN AREA LYING BETWEEN NEVI YACOB AND FRENCH HILL DEVELOPMENTS. IN DISCUSSING PLAN WITH PRESS, HOUSING MINISTER OFER SAID OCT 29 THAT ADDITIONAL 15,000 UNITS WOULD BE BUILT AT LATER STAGE. ACCORDING JERUSALEM POST, UNIDENTIFIED MINISTRY OFFICIAL ADDED THAT TRACT "COULD ACCOMMODATE" 40,000 UNITS. ARTICLE GOES ON TO STATE, HOWEVER, THAT ALL EIGHT HOUSING DEVELOPMENTS ACROSS THE GREEN LINE IN JERUSALEM TAKEN TOGETHER WILL CONTAIN FEWER THAN 40,000 UNITS.

4. WE LEARNED JAN 2 THAT OVERALL PLAN STILL BEING CONSIDERED BY MINISTERIAL COMMITTEE AND THAT NO DECISION HAS YET BEEN TAKEN. DIRECTOR GENERAL OF HOUSING MINISTRY (WAINSHAL) TOLD US THAT COST FIGURES HAVE NOT YET BEEN DISCUSSED. HE ADDED THAT HIS MINISTRY IS AWARE THAT BUDGETARY CONSIDERATIONS WILL RESTRICT ACTUAL BUILDING, BUT THAT PLAN WAS DEEMED NECESSARY IN VIEW OF ANTICIPATED 60,000 IMMIGRANTS PER YEAR IN NEXT FEW YEARS. ASPECTS OF PROGRAM SPECIFICALLY RELATED TO JERUSALEM AREA ARE BEING CONSIDERED SEPARATELY BY COMMITTEE UNDER DIRECTOR OF BUDGET GAFNI, MINISTRY OF FINANCE.

5. RE JORDANIAN COMPLAINT OF CONSTRUCTION OF PUBLIC PARK NEAR CITY WALL, WE NOTE THAT HEBREW PRESS OF DEC 23 REPORTED THAT JERUSALEM MUNICIPAL COMMITTEE FOR PLANNING AND CONSTRUCTION HAD PROPOSED NEW PLAN FOR AREA SOUTH OF KING DAVID HOTEL. PLAN WOULD ALLOCATE 77 DUNAMS FOR PUBLIC AREA AND 37,000 SQUARE METERS FOR BUILDING PURPOSES. EMBASSY IS UNAWARE OF OTHER LARGE-SCALE PARK DEVELOPMENT BEING PLANNED IN JERUSALEM.

6. COMMENT: WE HAVE LITTLE DOUBT THAT CONCERN EXPRESSED IN CONFIDENTIAL

CONFIDENTIAL

PAGE 03 TEL AV 00026 021750Z

JORDANIAN DEMARCHE HAS SOME VALIDITY, I.E., THAT AT LEAST SOME ISRAELI PLANNERS WOULD LIKE TO ISOLATE JERUSALEM FROM REST OF WEST BANK FOR PURPOSES OF NEGOTIATION AND PROBABLY VIEW ADDITIONAL HOUSING PROJECTS IN EASTERN PART OF CITY AS PARTIAL MEANS TO THAT END. HOWEVER, WE DOUBT WHETHER IMPLEMENTATION OF SUCH ASPIRATIONS WILL PROGRESS AS RAPIDLY AS JORDANIANS MAY BELIEVE, PRIMARY CONSTRAINT AS IMPLIED BY WAINSHAL, WILL BE BUDGETARY. GOI AUSTERITY

PROGRAM INCLUDES CEILING ON CIVILIAN BUDGET AT CONSTANT PRICES. IN SUCH SITUATION, WE BELIEVE THAT ACTIVITIES IN HOUSING SECTOR MAY FOAVRO EXPANSIO OF DEVELOPMENTS WHERE INFRASTRUCTURE ALREADY EXISTS, RATHER THAN PROJECTS REQUIRING NEW INVESTMENT IN SUPPORT FACILITIES.

7. ADDITIONAL CONSTRIANT AGAINST IMPLEMENTING PLAN AS PROPOSED IS BUREAUCRATIC. INTERMINISTERIAL CONSIDERATION OF OVERALL PLAN ALMOST ENSURES DEALY IN IMPLEMENTING WHAT WILL PROBABLY BE REDUCTION IN SCALE OF ORIGINAL PLAN. EXISTENCE OF SEPARATE COMMITTEE FOR JERUSALEM ASPECTS IS ADDITIONAL FACTOR FOR DELAY AND FACT THA CHAIR IS OCCUPIED BY FINANCE COMMITTEE REP ASSURES THAT BUDGETARY CONSIDERATIONS WILL RECIEVE MAXIMUM HEARING.

8. THUS, WHILE MODIFIED VERSION OF PLAN MAY BE APPROVIED WITH JERUSALEM ASPECTS INTACT, WE DOUBT THAT UNDER PRESENT CIRCUMSTANCES CONSTRUCTION OF EVEN 10,000 UNITS WILL RECIEVE PRIORITY TREATMENT. AS FOR PUBLIC PARK NEAR OLD CITY, WE SUSPECT GOJ MAY HAVE RECIEVED GARBLED VERSION OF PLAN REFERRED TO PARA 5 ABOVE.

9. ISSUE OF JERUSSLAME DEVELOPMENT PROJECTS IS, HOWEVE, ULTIMATELY POLITICAL RATHER THAN ONLY ECONOMIC OR BUREAUCRATIC ISSUE. IF FOR POLITICAL REASONS GOI WER TO DECIDE TO EXPEDITE JERUSALEM PLAN, WE BELIEVE THAT RESOURCES WOULD BE FOUND. KEATING

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** DEMARCHE, TERRITORIAL CLAIMS, URBAN DEVELOPMENT, MILITARY OCCUPIED AREAS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 02 JAN 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** greeneet  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975TELAV00026  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D750002-0814  
**From:** TEL AVIV  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1975/newtext/t19750181/aaaactij.tel  
**Line Count:** 142  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION NEA  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 75 STATE 0173, 75 AMMAN 7760  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** greeneet  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 07 AUG 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <07 AUG 2003 by WorrelSW>; APPROVED <15 SEP 2003 by greeneet>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
05 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** JORDANIAN DEMARCHE ON JERUSALEM  
**TAGS:** PFOR, IS, JO  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006